FISCAL NOTE

HB 3240 - SB 3236

March 27, 2000

SUMMARY OF BILL: Enacts the Health Insurance Responsibility Act of 2000 and provides that the primary source of health insurance should be an employer sponsored health insurance plan. Provides that it is a taxable privilege for an employer to conduct business without providing adequate health insurance coverage to employees and families. An employee or their family is not deemed as covered if they are enrolled in TennCare. Imposes a 1.5% tax on gross revenues of employers without health insurance coverage beginning with employers of 200 or more on January 1, 2001, employers of 100 or more on January 1, 2002 and employers of 25 or more on January 1, 2003. Also requires an appropriation from recurring revenues for any bill that increases the state share of the cost of medical assistance in the TennCare (Medicaid) Program. Establishes prohibitions against wrongfully declining to issue health insurance based upon uninsurability.

ESTIMATED FISCAL IMPACT:

Increase State Expenditures - \$216,900 First Year
\$29,900 One-Time
\$239,800 Second Year
\$16,500 One-Time
\$671,900 Third and Subsequent Years
\$60,500 One-Time

Decrease State Expenditures - Exceeds \$360,000/TennCare

Increase State Revenues - \$28,300,000 First Year \$36,700,000 Second Year \$339,400,000 Third and Subsequent Years

Other Fiscal Impact:

Decrease Federal Expenditures – Exceeds \$640,000/TennCare

Funding requirements in the bill may prevent additions to the TennCare Program that would have occurred in the absence of the bill resulting in a cost avoidance to the state estimated to exceed \$1,000,000 in the long term. The state may also forgo the collection of some potential federal matching revenues.

Estimate assumes:

• the Department of Commerce and Insurance will need the following: in year one - three positions and associated expenses to regulate approximately 1,600 employers and collect the tax; in year two - three additional positions and associated expenses to regulate an additional 1,500 employers; and in year three, 11 additional positions and associated expenses to regulate an additional 12,000 employers.

- the Department of Commerce and Insurance will need two positions to review underwriting guidelines of insurance companies and otherwise enforce the provisions against wrongful declination contained the bill.
- The tax on gross revenues for employers not providing health insurance coverage will come primarily from firms with 25 to 100 employees as these firms are less likely to provide insurance coverage.
- Some enrollees will leave the TennCare Program when they are enrolled in employer programs. The amount of savings cannot be determined but is estimated to exceed \$1,000,000.

CERTIFICATION:

This is to duly certify that the information contained herein is true and correct to the best of my knowledge.

James A. Davenport, Executive Director

James a. Lovenge